

Message Text

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PAGE 01 IAEA V 09943 261645Z

51

ACTION IO-10

INFO OCT-01 ISO-00 ACDA-05 CIAE-00 INR-05 L-02 NSAE-00

NSC-05 RSC-01 OES-03 FEAE-00 SS-15 SP-02 AF-04 ARA-06

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FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5274

INFO USMISSION USUN PRIORITY

AEC GERMANTOWN PRIORITY

C O N F I D E N T I A L IAEA VIENNA 9943

E.O. 11652: GDS

TAGS: PORG, OCON, IAEA

SUBJ: IAEA: SOUTH AFRICA AND ISRAEL

1. AS DEPT. AWARE, THE IAEA BOARD OF GOVERNORS WILL CONVENE FOR A SPECIAL MEETING ON THE MORNING OF 11/29/74 TO CONSIDER THE ARGENTINA SAFEGUARDS AGREEMENT. IN THE AFTERNOON OF THE SAME DAY, THE ANNUAL MEETING OF THE TECHNICAL ASSISTANCE COMMITTEE (OPEN TO PARTICIPATION BY ALL 34 MEMBERS OF THE BOARD) WILL TAKE PLACE. IN VIEW OF SOUTH AFRICA'S RECENT EXPULSION FROM THE UNGA AND OF THE UNESCO RESOLUTION WITHHOLDING CULTURAL ASSISTANCE FROM ISRAEL, DEPT SHOULD BE ALERT TO POSSIBILITY OF ATTEMPT BY SOME BOARD MEMBERS AT SIMILAR ACTION.

2. IN MISSION'S VIEW, SUCH AN ATTEMPT IS NOT RPT NOT LIKELY, AND IF MADE WOULD NOT OBTAIN SUPPORT OF MAJORITY OF BOARD MEMBERS, GIVEN PRESENT COMPOSITION OF BOARD AND TRADITION, STILL STRONG IN THE IAEA, OF KEEPING POLITICS OUT OF BOARD DISCUSSIONS. IN CASE OF SOUTH AFRICA, CREDENTIALS CHALLENGE WOULD BE VERY DIFFICULT SINCE, BY BOARD RULES OF PROCEDURE, CREDENTIALS ARE APPROVED AT ITS FIRST MEETING WHICH OCCURRED
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PAGE 02 IAEA V 09943 261645Z

SEPTEMBER 23 WITHOUT INCIDENT.

3. IN CASE OF ISRAEL, WHICH IS NOT REPRESENTED ON THE BOARD, PROBABILITY OF SOME ACTION IS SOMEWHAT HARDER TO ASSESS. CONCEIVABLY, TAC COULD BE USED BY MEMBERS FROM ARAB/AFRICA BLOC (I.E., IRAQ, SUDAN, IRAN, ZAIRE, ZAMBIA, GABON) OR FROM EASTERN EUROPEAN GROUP TO DENY FURTHER TECHNICAL ASSISTANCE TO ISRAEL. IN SUPPORT OF THIS MOVE, SPONSORS COULD, FOR EXAMPLE, CITE ARTICLE IV OF IAEA STATUTE WHICH PROVIDES, INTER ALIA, THAT MEMBERS DEMONSTRATE "ABILITY AND WILLINGNESS TO ACT IN ACCORDANCE WITH THE PURPOSES AND PRINCIPLES OF THE CHARTER OF THE UNITED NATIONS".

4. AT THIS TIME, THERE IS NO FIRM EVIDENCE THAT EITHER TYPE OF ATTEMPT WILL BE MADE. THERE IS, HOWEVER, SOME SPECULATION ON SUBJECT TAKING PLACE AMONG MISSIONS IN VIENNA AND POSSIBILITY OF AT LEAST SOME RHETORIC AT THESE MEETINGS CLEARLY CANNOT BE RULED OUT. NEEDLESS TO SAY, MISSION WOULD STRONGLY OPPOSE ANY MOVE TO UNSEAT SOUTH AFRICA OR DENY ASSISTANCE TO ISRAEL DRAWING ON GUIDANCE ALREADY PROVIDED BY DEPT. WE WOULD WELCOME ANY ADDITIONAL GUIDELINES DEPT. MIGHT WISH TO SUPPLY AGAINST THIS POSSIBILITY. PORTER

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